### **ARGYLL AND BUTE COUNCIL**

#### MAKI AREA COMMITTEE

# DEVELOPMENT AND ECONOMIC GROWTH

#### 1 MARCH 2023

#### HOUSING SERVICES ACTIVITY UPDATE - STRATEGIC HOUSING INVESTMENT PLAN (SHIP) – ANNUAL UPDATE

#### 1.0 EXECUTIVE SUMMARY

1.1 The main purpose of this report is to update Members of Housing Services activity within the Mid Argyll, Kintyre and the Islands area.

This report will detail the following housing activity:-

- Housing Need and Demand
- Homelessness
- Affordable Housing Supply Strategic Housing Investment Programme (SHIP)
- Empty Homes
- Private Sector Housing Grant Adaptations
- Private Sector Housing Grant Repairs and Improvements
- Energy Efficiency Home Energy Efficiency Programme: Area Based Scheme(HEEP:ABS)
- Local Housing Strategy

#### RECOMMENDATIONS

Members are asked to consider the content of this report.

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# DEVELOPMENT AND ECONOMIC GROWTH

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#### HOUSING SERVICES ACTIVITY UPDATE - STRATEGIC HOUSING INVESTMENT PLAN (SHIP) – ANNUAL UPDATE

#### 2.0 INTRODUCTION

2.1 The main purpose of this report is to update Members of Housing Services activity and the delivery of the Local Housing Strategy within the Mid Argyll, Kintyre and the Islands area.

This report will detail the following housing activity:-

- Housing Need and Demand
- Homelessness
- Affordable Housing Supply Strategic Housing Investment Programme
- Empty Homes
- Private Sector Housing Grant Adaptations
- Private Sector Housing Grant Repairs and Improvements
- Energy Efficiency Energy Efficiency Programme: Area Based Scheme
- Local Housing Strategy

#### 3.0 **RECOMMENDATIONS**

3.1 Members are asked to consider the content of this report.

#### 4.0 DETAIL

4.1 As the Strategic Housing Authority for this area, the Council has a series of important statutory housing functions to fulfil. A Housing Need and Demand Assessment (HNDA) is carried out every 5 years which enables Scottish Government funding to be brought into Argyll and Bute primarily to deliver affordable housing. A comprehensive revision of the local HNDA was approved as "robust and credible" by the Scottish Government's Centre for Housing Market Analysis in December 2021. The Council also produces a Local Housing Strategy (LHS) every 5 years. The LHS 2022-27 was approved by Full Council in December 2021.

The LHS has been developed in accordance with Scottish Government guidance and local priorities as identified in the new HNDA. This sets out the vision for Argyll and Bute: *"Everyone in Argyll & Bute has access to a suitable, high*  *quality home which is affordable and located within a vibrant, sustainable and connected community.*" This report will detail the housing activity taking place in Mid Argyll, Kintyre and the Islands.

#### 4.2 HOUSING NEED AND DEMAND

HOMEArgyII WAITING LIST November 2022 – Active Applicants (excluding applicants with 0 points i.e. no need)						
	Minimun	n Bedroc	om Size F	Required	TOTAL	
0/1beds 2beds 3beds 4+beds						
Mid Argyll	154	56	31	12	253	
Kintyre	90	42	21	10	163	
Islay, Jura & Colonsay 80 32 17 5 <b>134</b>						
MAKI TOTAL	324	130	69	27	550	

In addition there was a registered demand from over 215 applicants who received nil points according to the Common Allocation Policy and therefore would be deemed not to have a defined housing need. This included 93 applicants for Mid Argyll, 60 for Kintyre, and 62 for Islay, Jura & Colonsay.

For MAKI as a whole, the majority of applicants (61%) require one bedroom and 25% require 2 bedrooms.11% require 3 bedrooms and only 3% need 4 or more.

However, to establish actual need, the available supply must be factored into this, based on the available lets within the RSL stock during a year.

	HOMEArgyll Applicants	RSL Lets 2021/22 (HOMEArgyll only)	Pressure Ratio
Mid Argyll	253	96	3:1
Kintyre	163	80	2:1
Islay, Jura and Colonsay	134	22	6:1
MAKI Total	550	198	3:1

#### Applicants per available RSL Let (Pressure Ratios)

# While the pressure ratios are only one factor in determining need and demand, they are useful indicators of areas where further research and analysis may be required.

The fully revised Argyll & Bute HNDA 2021 takes account of a wide range of factors to determine existing need and future demand for new build housing, and demographic projections have a critical role in this assessment. Although the default population projections suggest a significant and continuous decline across Argyll and Bute, and consequently minimal or zero requirement for new build housing, the council has developed ambitious Housing Supply Targets based on an alternative, positive growth scenario for all areas. In this instance, 9% of the Argyll & Bute Housing requirement would be apportioned to Mid Argyll; 7% to Kintyre; and around 6% to Islay, Jura & Colonsay. Over the next

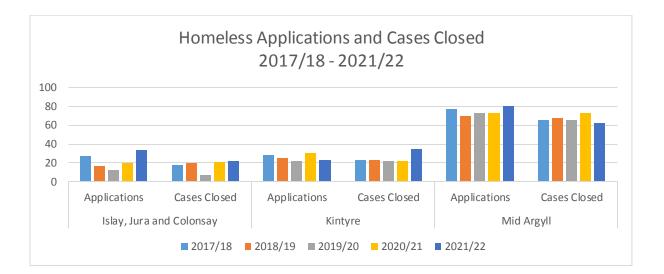
5 years this could amount to at least 318 new builds across all tenures for the MAKI area as a whole.

#### 4.3 **HOMELESSNESS**

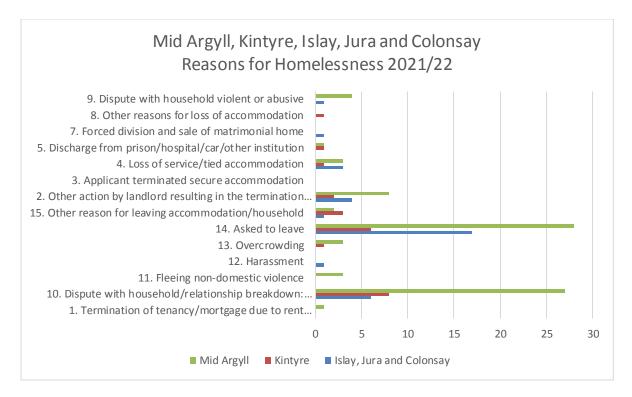
Homeless applications across the area have increased by 11% (123 up to 137) during 2021/22. There was reduction of 7 applications in Kintyre but an increase of 14 applications in Islay, Jura and Colonsay. There was an increase of 7 applications in Mid Argyll.

During 2021/22, there were 119 homeless cases closed in the Mid Argyll, Kintyre and Islay area: Mid Argyll - 62; Kintyre - 35 and Islay, Jura and Colonsay - 22.

The graph below illustrates the number of homeless applications and cases closed for the period from 2017/18 to 2021/22.



The main reasons for presenting as Homeless last year were "disputes with family/relationship breakdown", "other action by landlord resulting in termination of tenancy"; and "being asked to leave".



# **Rough Sleeping**

Mid Argyll, Kintyre and Islay experienced a sharp decrease in the incidence of rough sleeping over the same period last year, with 0 cases (-6) across the area reporting that they slept rough the night preceding their presentation and 1 (-9) reporting that they had slept rough in the 3 months preceding their homeless application. These were disaggregated as follows:-

AREA	Number of Rough Sleepers in 2020/21			
	Night Before Application	3 Months Prior to Application		
Mid Argyll	0	0		
Kintyre	0	0		
Islay	0	1		
MAKI total	0	1		
Argyll & Bute	17	28		

#### 4.4 AFFORDABLE HOUSING SUPPLY

This continues to be a very challenging period for the construction sector and there is ongoing slippage in the new build programme due to disruption and shortages with materials and staffing. The Strategic Housing Investment Plan (SHIP) delivered 8 new affordable homes on Islay in 2021/22. There were no SHIP developments in Mid Argyll and Kintyre in this period.

RSL	PROJECT	Units	Funding
West Highland	Imereval Phase 3, Islay	8	£1,354,567

Further projects in the MAKI area which are either already onsite or in early stages of development for future programming in the SHIP include:

ACHA	Tarbert Phase 2 (4 units – January 2023); Milknowe, Kintyre (1 / 2 dementia units –Oct 2022) Inveraray (10 units – April 2022); Bowmore Phase 4 (18 units –2023);
	In addition, the following potential sites are under consideration for future development: Keills, Islay (4 units); Dalintober, Campbeltown, Kintyre Port Ellen, Islay Skipness/Carradale, Kintyre Glenegadale, Islay
WHHA FYNE	Colonsay (5 units) Creamery, Port Charlotte(8 units); Imereval Phase 4 (20 units) Inveraray (16 units – 2023)
HOMES	

#### 4.5 **EMPTY HOMES**

In 2021/22 there were **6** private empty homes brought back into use in MAKI, amounting to **16%** all the empty homes brought back into use across Argyll and Bute last year with assistance of the Empty Homes Officer (38).

### Council Tax Information on Empty Homes

The following table breaks down the numbers of empty homes including those subject to premium Council Tax charge across the MAKI area. The table does not include properties which are empty and exempt from Council Tax. The numbers of recorded empty homes can vary from day to day due to natural changes and reported numbers are snapshot from monthly reports.

MAKI Council tax data as at 01.11.22	Number of properties on Council Tax register	Empty Homes	Properties subject to 200% council tax levy	Total EMPTY
Islay, Jura & Colonsay	2,232	20	54	74
Mid Argyll	5,779	73	88	161
Kintyre (including Gigha)	4,221	54	87	141
MAKI TOTAL	12,232	147	229	376

## Council Tax Exemptions

There are also a number of empty properties which are on the Council Tax register which are exempt from paying council tax. In MAKI there are **321** properties which are empty and exempt from Council Tax. The categories for empty properties include:

- Class 4A = Properties recently occupied but now empty and unfurnished(**182**)
- Class 7A = Dwellings Empty Under Statute Closing or Demolition Order (43)
- Class 6A = Deceased owners where estate has not been settled (65)
- Class 8A= Held for demolition (7)
- Class 5A= Living/detained elsewhere (16)
- Class 19A= Difficult to let separately (1)
- Class 2A= Unoccupied- Renovation (7)

#### **Second Homes**

As at 1st November 2022 there were **250** registered Second Homes on Islay, Colonsay and Jura, **201** in Kintyre and **403** registered Second Homes in Mid Argyll. The total figure for MAKI **854** represents 30% of the total number of Second Homes in Argyll and Bute (2815).

## Self-Catering Lets

As at 3<sup>rd</sup> November 2022 there were **678** self-catering lets on the Rates register in the MAKI area. **29%** of the Argyll and Bute total (2321).

MAKI Rates data as at 03.11.22	Number of self-catering properties
Islay, Jura & Colonsay	276
Mid Argyll	275
Kintyre (including Gigha)	127
MAKI TOTAL	678

# 4.6 **PRIVATE SECTOR HOUSING GRANT – ADAPTATIONS**

In 2021/22, there were 30 private sector properties adapted with PSHG aid in MAKI, and a total of 41 individual adaptations installed.

	PSHG ADAPTATION COMPLETIONS 2021 -2022							
HMA	Grant Value	Works Value		ADAPTATION INSTALLED				
			Ramp	Stairlift	Access	Bathroom Adaptation	Autism Adaptation	Wash and Dry Unit
Kintyre	£ 116,728.12	£ 134,677.16	1	1	1	14	1	1
Mid Argyll	£ 42,677.06	£ 52,190.82	0	1	1	6	0	0
Islay, Jura & Colonsay	£ 21,055.88	£ 24,539.40	0	3	3	8	0	0
TOTALS	£ 180,461.06	£ 211,407.38	1	5	5	28	1	1

## 4.7 **PRIVATE SECTOR HOUSING GRANT – REPAIRS AND IMPROVEMENTS**

In 2021/20, there were a total of 3 PSHG repair and improvement grants completed in MAKI, (across Argyll and Bute, the total was 19). Total cost of the works was £4,853.00 of which PSHG covered £4,248.00. This was 9% of the total repair grant awarded for Argyll & Bute last year.

#### 4.8 ENERGY EFFICIENCY (HOME ENERGY EFFICIENCY PROGRAMME: AREA BASED SCHEME HEEPS: ABS)

There were 252 individual energy efficiency measures installed across Argyll and Bute in 2020/21 via the HEEPS:ABS programme and 200 households improved in total. In total almost half (49%) of these measures (123) were installed in MAKI.

In total, 103 properties were improved across the MAKI area, at a total cost of

£714,294. Grant aid in support of this work amounted to £668,100.

Current estimates of Fuel Poverty are based on Home Analytics data (Scottish figure sourced from Scottish House Condition Survey):-

Area	Likelihood of Households in		
	Fuel Poverty	Extreme Fuel Poverty	
Islay, Jura and Colonsay	36%	43%	
Kintyre	31%	25%	
Mid Argyll	28%	28%	
Argyll and Bute	30%	25%	
Scotland (SHCS Figure)	25%	12%	

# 4.9 LOCAL HOUSING STRATEGY (LHS) 2022-2027

As the strategic housing authority for Argyll and Bute, the Council has a statutory duty to develop, implement and monitor a Local Housing Strategy over a five-year planning cycle, based on a robust and credible Housing Need and Demand Assessment (HNDA) for the area. Following completion of the previous Argyll and Bute LHS (2016-2021) last year, a comprehensive revision and update of the strategy has been approved by the council and was formally launched in April 2022. The planning process was based on a robust process of consultation and stakeholder engagement, which has been acknowledged as an exemplar model for other local authorities by the Scottish Government, the CHMA, and the Scottish Housing Network LHS Forum.

The revised HNDA was approved as "robust and credible" by the Scottish Government's CHMA in 2021, and this has informed the revised Housing Supply Targets set out in the new LHS. These targets are based on a positive demographic and economic growth scenario for Argyll & Bute and include ambitious and challenging Housing Supply Targets for the Mid Argyll, Kintyre, and Islay, Jura & Colonsay HMAs over the next 5 years and beyond.

#### 5.0 CONCLUSION

5.1 This report provides the detail of the Council Housing Services team activity in the Mid Argyll, Kintyre and Islands area and an overview of the progress achieved with the Local Housing Strategy Action Plan. There are a variety of housing issues within the area which are being tackled by Housing Services and partner agencies with the aim of delivering a functioning housing system which meets the needs of the communities we serve.

#### 6.0 IMPLICATIONS

- 6.1 Policy Complies with approved SHIP and Local Housing Strategy.
- 6.2 Financial none arising from this report.
- 6.3 Legal we have a statutory duty to deliver statutory housing functions.

- 6.4 HR none.
- 6.5 Fairer Scotland Duty: positive in terms of delivering affordable housing.
  - 6.5.1 Equalities protected characteristics none.
  - 6.5.2 Socio-economic Duty positive in terms of delivering affordable housing.
  - 6.5.3 Islands positive in terms of delivering affordable housing on the islands.
- 6.6 Climate Change the strategy and housing service deliver positive impacts for energy efficiency and climate change.
- 6.7 Risk none.
- 6.8 Customer Service none.

# Kirsty Flanagan, Executive Director with the responsibility for Development and Economic Growth

**Councillor Robin Currie, Policy Lead for Strategic Development** 

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#### For further information contact:

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#### APPENDICES

Appendix 1 – Extract from LHS 2022- 2027 (data as of 2020) Islay, Jura & Colonsay

- Appendix 2 Extract from LHS 2022 2027 (data as of 2020) Kintyre
- Appendix 3 Extract from LHS 2022 2027 (data as of 2020) Mid Argyll

#### Appendix 1 – Extract from LHS 2022 - 2027 (data as of 2020) Islay, Jura & Colonsay

Islay, Jura & Colonsay		
Population Households Dwellings Ineffective Stock (%) RSL Stock Waiting List Applicants RSL Lets (2019/20) Pressure Ratio Lower Quartile House Price Lower Quartile Income LQ Affordability Ratio	3,344 1,740 2,180 16% 505 186 27 7:1 £136,500 £15,208 9.0	

**ISLAY, JURA & COLONSAY HMA** combines the three distinct islands for strategic planning purposes. The overall population is estimated to have declined by 3% over the last five years, although individual island trends have varied. The combined total number of households for the three islands conversely appears to have increased by almost 6% suggesting increasing numbers of smaller and single-person households. The islands are not particularly self-contained housing markets with less than half (49%) of house sales going to local purchasers; and 2.4% of purchasers originating elsewhere in the authority area. Affordability is a major issue, with one of the highest price-to-income ratios in Argyll and Bute, at 9.0, and well above the standard affordability threshold. Since 2015 there has been an increase in the total number of dwellings (over 3% growth), particularly with a number of new build developments recently and ongoing on islay; but also small-scale pipeline proposals for Colonsay and Jura. Currently the islands account for 5% of the total stock in the authority. However, 16% of the stock comprises second/holiday homes or long-term vacant properties and is consequently unavailable to meet local need. In 2020 there were around 505 social rented homes across the islands which is an increase of over 14% in the sector during the last 5 years. Numerically, waiting lists may be small however turnover in the stock is also limited, therefore the pressure ratio is currently one of the highest in Argyll & Bute, with 7 applicants for every available let.

#### Key issues for Islay, Jura & Colonsay HMA:

- Further developments of affordable housing will benefit the sustainability and economic growth of the island communities.
- Tackling fuel poverty and improving energy efficiency are priorities.
- Ensuring appropriate specialist provision is available to meet the requirements of those with particular needs will also be important.

Appendix 2 – Extract from LHS 2022 - 2027 (data as of 2020) Kintyre

	Kintyre	
	Population	7,339
	Households	3,823
Supported and Concernent	Dwellings	4,171
	Ineffective Stock (%)	11%
	RSL Stock	1,084
The second s	Waiting List Applicants	121
	RSL Lets (2019/20)	86
	Pressure Ratio	1:1
	Lower Quartile House Price	£56,938
	Lower Quartile Income	£12,449
	LQ Affordability Ratio	4.6

KINTYRE HMA covers the Kintyre peninsula south of Tarbert and for planning purposes also incorporates the lsle of Gigha. It is actually the second most contained Housing Market within the authority; 64% of all house sales are to local residents and less than 15% of sales are to purchasers from elsewhere in Scotland, the lowest rate of any HMA. Although local household incomes are amongst the lowest in the authority area, so too are average house prices and consequently, while a proportion of local residents are unable to afford on the open market, the affordability ratio is less excessive than many other areas. Kintyre accounts for 9% of the total dwelling stock in the authority, and there was an overall increase in the stock of 8% over the last five years, after a period of relative stagnation previously. The area also has a relatively low level of ineffective stock, though at 11% of the total this is still well above national levels. In 2020, there were 1,084 RSL homes in this area accounting for around 13% of ArgvII & Bute's total stock of social rented housing. Turnover is fairly healthy relative to the waiting list, and supply and demand therefore are reasonably balanced, however further development in this area would support regenaration and positive economic growth.

#### Key issues for Kintyre HMA:

- The focus in this area remains on repairing, maintaining, improving and managing existing stock; but there is scope for some judicious new build developments in line with the repopulation and growth agendas for the area.
- Tackling fuel poverty and improving energy efficiency remain priorities.
- The provision of Housing Options advice and information; Tenancy Support; and ensuring that sufficient specialist provision remains available to meet the requirements of those with particular needs will also be important.

## Appendix 3 – Extract from LHS 2022 - 2027 (data as of 2020) Mid Argyll

(	MID ARGYLL	
	Population	9,123
and the second	Households	4,614
	Dwellings	5,659
And the second	Ineffective Stock (%)	13%
- I'm and an and and and a faith of	RSL Stock	1,033
	Waiting List Applicants	221
	RSL Lets (2019/20)	110
	Pressure Ratio	2:1
	Lower Quartile House Price	£85,000
areas I II.	Lower Quartile Income	£16,507
	LQ Affordability Ratio	5:1
	-	

MID ARGYLL HMA stretches from Inveraray to Lochgilphead and Tarbert and is the centre for much of the public sector employment opportunities in the authority, including Council headquarters. Only 54% of house sales in the area are to local residents (a significant drop in self-containment since the previous HNDA), but almost 9% were to purchasers from elsehwere in Argyll & Bute, one of the highest rates of internal movement within the authority. 20% of purchasers come from elsewhere in Scotland and over 16% originate elsewhere in the UK. This area tends to have higher than average income levels and consequently the price-to-income affordability ratio is slightly lower than most other HMAs. The total number of dwellings has increased by 2.4% between 2015 and 2020. Currently the area accounts for over 12% of the authority total. However, around 13% of the stock comprises second/holiday homes and long-term vacant properties and is therefore unavailable to meet local needs. In 2020 there were 1,033 RSL homes in the area, 12% of the sector total for Argyll & Bute. While turnover is relatively healthy in the RSL stock, around 9% of the total waiting list is seeking to be rehoused here and over14% of homelessness is located in this HMA. However, HNDA analysis suggested that less than 7% of backlog need is located in Mid Argyll.

#### Key issues for Mid Argyll HMA:

- A strategic programme of new build affordable housing will help to sustain economic growth and address unmet need in the area.
- The provision of Housing Options advice and information; targeted Tenancy Support; and assistance to tackle fuel poverty and improve energy efficiency; and ensuring sufficient specialist provision is available to meet the requirements of those with particular needs will also remain key targets.